REQUEST FOR COUNCIL ACTION

Date: 6/20/11
Item No.: 10.c

Department Approval

City Manager Approval

Item Description: Grass Lake Water Management Board Presentation

BACKGROUND

The Grass Lake Water Management Organization Board has requested time at a city council meeting to discuss the update of its Water Management Plan, the current financing structure for the WMO, and a ten year plan that is going to require significantly more resources than past years. The Grass Lake WMO was created in 1983 through a joint powers agreement between Roseville and Shoreview as a result of legislation requiring watershed management separate from city operations. It was created to manage water resources in the most cost effective and efficient manner with city technical staff supporting the Board and carrying out the business of the WMO.

Water regulation has changed significantly since the creation of Grass Lake WMO. The Board is currently working with a consultant on its third generation Water Management Plan. This plan is required to be updated every 10 years to bring it in compliance with current regulation and to update goals and policies. The Minnesota Board of Soil and Water Resources (BSWR) has been monitoring watershed organization activity for several years and have been communicating with those organizations they feel have not taken an active enough role in protecting water resources. The Grass Lake Board has taken a more proactive role in recent years to ensure they are improving the resource. They have undertaken studies of water quality in response to action levels triggered by declining water quality in Lake Owasso. The new Plan will have regulatory standards and rules similar to the surrounding watershed districts. The new Plan will also contain a capital improvement plan to help achieve the WMO goals.

The WMO hired part time administrative staff in 2009 to help manage the increased expectations and activity of the Board as city staff could not absorb the increased workloads. They are currently meeting at least on a monthly basis. The new Plan will require significantly more administrative and Board activity than years past. This has raised the question of governance and whether the cities will respond positively to additional revenue requests.

Grass Lake WMO is the smallest organized watershed in the state. This is one reason it has been managed as a joint powers WMO rather than a watershed district with its own taxing authority. As a joint powers WMO, its board members are appointed at the local level rather than the county level. This allows for a higher level of local input into the management of the resources. The board is having discussions about what governance structure is best suited to manage the WMO into the future. There are three options: stay with the current governance structure, merge with another WMO such as the Vadnais Lake WMO, or dissolve the joint powers WMO and allow BSWR to combine it with another watershed district such as Ramsey Washington Metro Watershed District. The need to discuss governance is driven by the need for additional financial resources to carry out its new draft plan.

City staff has raised concerns with the Board regarding significantly higher level of support through our city wide storm water fees due to competing capital and operational needs of the city. There is also an equity issue within both cities regarding how watersheds are funded. Both Rice Creek Watershed District and Capital Region Watershed District have taxing authority and collect approximately $20 per $100,000 property valuation to fund their operations and capital programs. They collect the taxes only from the properties within their boundaries. These same properties also pay a portion of their citywide storm water fees to fund the Grass Lake WMO. If significantly higher amounts of revenue are required to fund the Grass Lake WMO the Council may want to consider alternative funding options to address the equity issue between properties in the two watershed districts and Grass Lake WMO properties.

The cities could revise their storm water rates to collect the annual Grass Lake WMO budget request only in the Grass Lake WMO boundary. This would eliminate the non Grass Lake WMO properties from subsidizing this WMO in addition to paying watershed district taxes. The cities have contributed approximately $20,000-$25,000 per year over recent years for Grass Lake WMO operations. The 2011 contribution is approximately $37,000. The new draft Plan is contemplating an annual budget of $250,000-$300,000 to carry out its activity.

Staff is supportive of the WMO operating more independently of the cities. In meeting today's water regulations it is a difficult position to be both the regulator and the responsible party for meeting those regulations. The local interaction and partnership with the WMO can still be achieved with the current structure if the funding needs are addressed.

Karen Eckman the GLWMO Board Chair is scheduled to update the council on the current activity of the board and the funding challenges the updated management plan presents. Attached is copy of the PowerPoint presentation she will be speaking from.

POLICY OBJECTIVE

The City Comprehensive Plan and Comprehensive Surface Water Management Plans support environmental stewardship and compliance with current water quality regulatory goals.

BUDGET IMPLICATIONS

The City of Roseville currently funds 50% of the Grass Lake WMO budget through its Storm Utility Fund which is fee supported across the entire city.

STAFF RECOMMENDATION

Staff recommends that the City Council consider funding options for the Grass Lake WMO that would collect the revenue from within the boundaries of the watershed. The setting of storm utility rates within the Grass Lake WMO area to reflect the additional annual support for the WMO budget over and above the citywide storm utility fee would be relatively simple to implement.

REQUESTED COUNCIL ACTION

Discuss current Grass Lake WMO issues with the Grass Lake WMO Board.

Prepared by: Duane Schwartz, Public Works Director
Attachments:
A. Joint Powers Agreement
B. Board Presentation Materials
C. Map

AMENDED
JOINT POWERS AGREEMENT
CITY OF SHOREVIEW, MINNESOTA
CITY OF ROSEVILLE, MINNESOTA

ESTABLISHING AND EMPOWERING
THE GRASS LAKE WATER MANAGEMENT ORGANIZATION

THIS AGREEMENT is made and entered into the 1 day of February 2005 by and between THE CITY OF ROSEVILLE, a municipal corporation and political subdivision of the State of Minnesota and THE CITY OF SHOREVIEW, a municipal corporation and political subdivision of the State of Minnesota.

WHEREAS, each City has the authority to manage surface waters within its boundaries pursuant to M.S.A. 412.221, Subd. 6; 444.075 and 462.357, Subd. 1; and

WHEREAS, each City may jointly exercise common authority by adopting a joint powers agreement pursuant to M.S.A. 471.59; and

WHEREAS, by means of a joint powers agreement, the Cities may establish a water management organization pursuant to M.S. 103B.211 and 103B.227-103B.252, inclusive; and

WHEREAS, a portion of each City lies within the geographical area hereinafter referred to as the "Grass Lake Watershed", which watershed is illustrated and described on **Exhibit** A attached hereto; and

WHEREAS, each City is desirous of jointly conducting a water management organization that would adopt a watershed management plan for the Grass Lake Watershed which plan would preserve and use natural water storage and retention systems.

NOW, THEREFORE, in consideration of the mutual undertakings herein expressed, the City of Roseville and the City of Shoreview agree as follows:

SECTION I

ESTABLISHMENT/PURPOSE OF WATER MANAGEMENT ORGANIZATION

The Grass Lake Watershed Management Organization is a public agency of the Cities of Roseville and Shoreview. The purposes of the Grass Lake Watershed Management Organization are as follows:

1. to protect, preserve and use natural surface and ground water storage and retention systems;

2. minimize public capital expenditures needed to correct flooding and water quality problems;

3. identify and plan for means to effectively protect and improve surface and ground water quality;

4. to establish a more uniform local policies and official controls for surface and ground water management;

5. to prevent erosion of soil and surface water systems;

6. to promote ground water recharge;

7. to protect and enhance fish and wildlife habitat, and water recreational facilities; and

8. to secure the other benefits associated with the proper management of surface and ground water.

SECTION II

DEFINITIONS

For purposes of this Agreement, the terms used herein shall have the meanings as defined in this Section.

Subdivision 1. The "Organization" means the Grass Lake Watershed Management Organization.

Subdivision 2. "Board" or "Board of Commissioners" means the governing body of the Organization.

Subdivision 3. "Council" means the governing body of the City of Roseville and/or the governing body of the City of Shoreview.

Subdivision 4. "Grass Lake Watershed" means the geographical area described and/or illustrated on Exhibit "A" attached and made a part of this Agreement.

Subdivision 5. "Commissioner" means a member of the Board of Commissioners.

Subdivision 6. "Comprehensive Plan" means a plan adopted by either the City of Roseville or the City of Shoreview pursuant to M.S.A. 473.858 to 473.862, inclusive, and any amendments to such plan.

Subdivision 7. "Capital Improvement Program" means an itemized program for at least a five-year period, and any amendments thereof, subject to at least biennial review, setting forth the schedule, timing and details of the specific contemplated capital improvements on an annual basis, together with their estimated costs, the need for each improvement, the financial sources for the payment of such improvements and the financial effect that the program will have on the City of Roseville, the City of Shoreview or the Organization.

Subdivision 8. "Local Water Management Plan" means a plan adopted by the City of Roseville or the City of Shoreview pursuant to M.S. 103B.235.

Subdivision 9. "Watershed Management Plan" means a plan adopted by the organization pursuant to M.S. 103B.231.

SECTION III
BOARD OF COMMISSIONERS

Subdivision 1. Appointment. The Organization shall be governed by a five member Board of Commissioners. Each City shall make appointments in such a manner so that the Cities will alternate each having three members of the Board every other year by making two or three year appointments.

Subdivision 2. Eligibility. Each City Council shall determine its own eligibility or qualification standards for its appointments to the Board of Commissioners, provided that city staff may not be a member of the Board.

Subdivision 3. Term of Office. Each Commissioner shall serve at the will and consent of the City Council who appointed the Commissioner or until the Commissioner's designated term of office expires, whichever event occurs first.

Subdivision 4. Vacancy. Any vacancy shall be filled for the unexpired term of any Commissioner by the City Council who appointed said Commissioner.

Subdivision 5. Record of Appointment. Each City shall, within thirty (30) days following the appointment of a Commissioner, file a written notice of such appointment with the Secretary of the Board.

Subdivision 6. Compensation. Each City may compensate the Commissioners it appoints, but the Commissioner shall not be compensated by the Organization or have expenses reimbursed by the Organization.

Subdivision 7. Officers of the Board. At the first meeting of the Board in each year, the Board shall elect from its Commissioners a chairperson, a vice chairperson and such other officers as it deems necessary to conduct its meetings and affairs. In the absence of the chairperson, the vice chairperson shall preside and perform the duties of the chairperson.

Subdivision 8. Rules and Regulations of the Board. The Board shall adopt rules and regulations governing its meetings. Such rules and regulations may be amended from time to time in either a regular or special meeting of the Board provided that notice of such proposed amendment has been given to each Commissioner at least ten (10) day prior to the meeting at which the proposed amendment will be considered.

Subdivision 9. Quorum. A majority of the entire Board shall constitute quorum, but less than a quorum may adjourn a scheduled meeting.

Subdivision 10. Voting Requirements. All actions of the Board shall require three (3) affirmative votes.

Subdivision 11. Meetings. Regular meetings of the Board shall be held a least quarterly on days selected by the Board. A schedule of regular meeting dates shall be adopted annually by the Board. Special meetings may be held at the request of the Board Chairman or at the request of two (2) Commissioners provided that such special meeting shall be preceded by not less than three (3) days written notice of the time, place and purpose of the special meeting. The notice of the special meeting shall be delivered or mailed to the residence of each commissioner and to each person who has filed a written request for notice of special meetings with the Board. All meetings of the Board shall be subject to the provisions of the Minnesota Open Meeting Law.

Subdivision 12. Location of Board Office. The Board shall maintain a business office at 2660 Civic Center Drive within the City of Roseville. All notices to the Board shall be delivered or served to such office. Each City shall be compensated for administrative services rendered to the Organization.

SECTION IV
WATERSHED MANAGEMENT TAX DISTRICT

Each City may establish a watershed management tax district for the portion of its corporate boundaries which lie within the Grass Lake Watershed pursuant to the provisions of M.S. 103B.245. Neither the provisions of this Agreement nor the establishment of a watershed management tax district shall prevent the Councils of the City of Roseville or the City of Shoreview from electing to finance the planning for water management; financing of capital improvements; or for providing the normal and routine maintenance of capital improvements within the Grass Lake Watershed by other resources.

SECTION V
POWER AN DUTIES OF THE BOARD OF COMMISSIONERS

Subdivision 1. Organization. The Organization, acting by its duly appointed Board of Commissioners, shall have the powers and duties set forth in this section.

Subdivision 2. Watershed Management Plan. The Board shall prepare a watershed management plan for the Grass Lake Watershed. The plan shall:

a. describe the existing physical environment and land usages within the Grass Lake Watershed and shall further describe the environment and land usages proposed for the Grass Lake Watershed by the existing Comprehensive Plans for the Cities of Roseville and Shoreview and by the Comprehensive Plan adopted by the Metropolitan Council;

b. present information on the hydrologic system in the Grass Lake Watershed, the system's components and existing and potential problems relating thereto;

c. state objectives and policy (including those relating to management principles, alternatives and modifications) concerning water quality and to protect the natural characteristics of the Grass Lake Watershed;

d. set forth a management plan that includes a statement of the hydrologic and water quality conditions to be sought and that shall further itemize significant opportunities for improvement such conditions;

e. describe conflicts between the surface water management plan of the Grass Lake Watershed and existing management plans of the Cities of Shoreview and Roseville;

f. set forth an implementation program consistent with the management plan that includes a capital improvernent program and standards and schedules for amending the Comprehensive Plans and official controls of the Cities of Roseville and Shoreview in order to bring about conformance with the water surface management plan for the Grass Lake Watershed;

g. get out a procedure for amending the water surface management plan.

Subdivision 3. Annual Operating Budget. On or before June 1 of each year the Board shall prepare a proposed operating budget and recommend its approval to the Cities. Each City will review the operating budget for the following fiscal year and shall either approve the proposed operating budget or a budget as amended by the Cities within sixty (60) days of receipt of the Board recommendation. Upon City approval of the Organization's operating budget, each City shall pay to the Organization an amount equal to one-half (1/2) of the approved operating budget in the following manner:

a. One-half (1/2) of each City's obligation shall be paid to the Organization on or before July 1 of the fiscal year approved; and

b. One-half (1/2) of each City's obligation shall be paid to the Organization on or before December 1 of the fiscal year approved.

Subdivision 4. Capital Improvement Project. On or before June 1 of each year the Board shall prepare a capital improvements program and recommend its approval by the Cities. Each City agrees to review and approve or disapprove the capital improvement program within sixty (60) days of receipt of the Board's recommendations. Each City agrees to contribute its proportionate share of the cost of constructing capital improvements approved by the Cities for projects within the Grass Lake Watershed.

Subdivision 5. Committees. The Board may appoint such committees and subcommittees as it deems necessary.

Subdivision 6. Reserved.

Subdivision 7. Review and Recommendations. Where the Board is authorized or requested to review and make recommendations on any matter, the Board shall act on such matter within ninety (90) days. Failure to act within such time periods shall constitute a waiver of the Board's authority to make recommendations.

Subdivision 8. Local Water Management Plan. After consideration but before adoption by its governing body, each City shall submit its watershed management plan or any amendment thereof to the Board for review of its consistency with the water surface management program of the Grass Lake Watershed. The Board shall approve or disapprove each City's management plan or parts thereof. The Board shall have ninety (90) days to complete its review. If the Board fails to complete its review within the prescribed time period, unless an extension is agreed to by the City, the City's plan shall be deemed approved.

Subdivision 9. Data. The Board may establish and maintain devices for acquiring and recording hydrological data within the Grass Lake Watershed.

Subdivision 10. Claims. The Board may enter upon lands within or without the Grass Lake Watershed to make surveys and investigations to accomplish the purposes of the Board. The Board shall be liable for actual damages resulting therefrom, but every person who claims damages shall serve the Chairman or Secretary of the Board with a notice of claim as required by M.S.A. 466.05.

Subdivision 11. Legal and Technical Assistance. The Board may provide legal and technical assistance in connection with litigation or other proceedings between one or more of its members and any other political subdivision, commission, board or agency relating to the planning or construction of facilities to drain or pond storm waters within the Grass Lake Watershed.

Subdivision 12. Reserve Funds. The Board may accumulate reserve funds for the purpose herein mentioned and may invest funds of the Board not currently needed for its operations in the manner and subject to the laws of Minnesota applicable to statutory cities.

Subdivision 13. Monies Collectable. The Board may collect monies, subject to the provisions of this Agreement, from the Cities and from any other source approved by a majority of its Board.

Subdivision 14. Contracts. The Board may make contracts, incur expenses and make expenditures necessary and incidental to the effectuation of these purposes and powers and may disburse therefor in the manner hereinafter provided. Every contract for the purchase or sale of merchandise, materials or equipment by the Board shall be let in accordance with the Uniform Municipal Contracting Law. No member or employee of the Board or offer or employee of any of the Cities shall have a direct or indirect financial interest in any contract made by the Board.

Subdivision 15. Surveys. The Board may make necessary surveys or utilize other reliable surveys and data and develop projects to accomplish the purposes for which the Board is organized.

Subdivision 16. Other Governmental Units and Agents. The Board may cooperate or contract with the State of Minnesota or any subdivision thereof or Federal agency or private or public organization to accomplish the purposes for which it is organized.

Subdivision 17. Water Conveyances. The Board may order any City, governmental unit or units to construct, clean, repair, alter, abandon, consolidate, reclaim or change the course of terminus of any ditch, drain, storm sewer, water course, natural or artificial, that affects the Grass Lake Watershed in accordance with adopted plans.

Subdivision 18. Watershed Operations. The Board may order any City to acquire, operate, construct or maintain dams, dikes, reservoirs and appurtenant works in accordance with adopted plans.

Subdivision 19. Storm and Surface Waters. The Board shall regulate, conserve and control the use of storm and surface water within the Grass Lake Watershed pursuant to its adopted plan.

Subdivision 20. Insurance. The Board may contact for or purchase such insurance as the Board deems necessary for the protection of the Organization.

Subdivision 21. Audit. The Board shall cause to be made an annual audit of the books and accounts of the Organization and at lest once each year shall make and file a report with the Cities including the following information

a. the financial condition of the Organization;

b. the status of all Organization projects and work within the Grass Lake Watershed and

c. the business transacted by the organization and other matters that affect the interests of the Organization.

Subdivision 22. Records. The Board's books, reports and records shall be available for and open to inspection by the Cities at all times.

Subdivision 23. Reserved.

Subdivision 24. Other Powers. The Board may exercise all other powers necessary and incidental to the implementation of the purposes and powers set forth herein as authorized by the Cities.

Subdivision 25. Permits. The Board shall cooperate with the State of Minnesota, its agencies and other political subdivisions in obtaining all required permits. It shall review permits issued by the Cities to accomplish the purposes of the Organization.

Subdivision 26. Local Studies. Each City reserves the right to conduct separate or concurrent studies on any matter under study by the Organization.

Subdivision 27. Gifts, Grants, Loans. The Organization may, within the scope of this Agreement, accept gifts, apply for and use grants or loans of money or other property from the United States, the State of Minnesota, a unit of government or other governmental unit or organization, or from any person or entity for the purposes described herein and may enter into any reasonable agreement required in connection therewith; it may comply with any laws or regulations applicable thereto; and it may hold, use and dispose of such money or property in accordance with the terms of the gift, grant, loan or agreement relating thereto.

SECTION VI
DURATION

Subdivision 1. The Joint Powers Agreement shall continue until terminated by the Cities as herein provided.

Subdivision 2. Reserved

Subdivision 3. Any City may petition the Board to dissolve the Organization. The Board shall hold a meeting preceded by thirty (30) days' written notice to the Clerks of each City. Upon a favorable vote of a majority of the entire Board, the Board may recommend that the Organization be dissolved. Such recommendation shall be submitted to each City and, if ratified by each City Council within sixty (60) days, the Organization shall be dissolved following expiration of a reasonable time to complete the work in progress and following compliance with the provisions of M.S. 103B.221 and M.S. 103B. 225.

SECTION VII
DISSOLUTION

Upon dissolution of the Organization, all property of the Organization shall be sold and the proceeds hereof, together with the monies on hand, shall be distributed to the Cities in proportion to the contributions made by the Cities to the Organization in its last annual budget.

SECTION VIII
EFFECTIVE DATE

This Agreement and any amendments thereto shall be in full force and effect upon the filing of a certified copy of the resolution approving this Agreement by each City. Said resolutions shall be filed with the Roseville City Engineer who shall notify each City in writing of its effective date.

SECTION IX
COUNTERPARTS

This Agreement may be executed in several counterparts, and all so executed shall constitute one Agreement, binding on each City notwithstanding that each City may not be a signatory to the original of the same counterpart.

IN WITNESS WHEREOF, the Cities have hereunto set their hands the day and year first above written.

CITY OF ROSEVILLE

By: _____
Mayor (Acting Mayor)

SEAL

DATED: 3/28/05, 2005

ATTEST:

_____
City Clerk

CITY OF SHOREVIEW

By: _____
Mayor

SEAL

DATED: February 7, 2005

ATTEST:

_____
City Clerk

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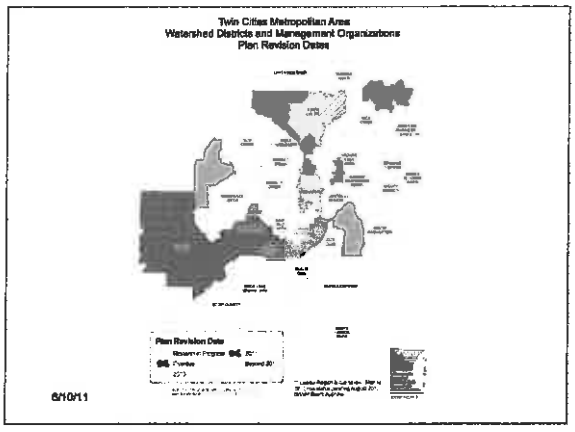
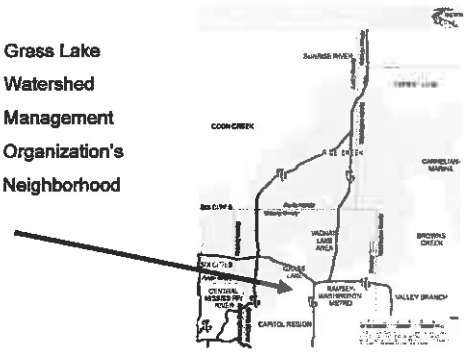
Grass Lake
Watershed Management Organization

2012 Budget Proposal
3rd Generation Plan
2011 - 2021

6/10/11 ka/jm



Grass Lake Watershed Management Organization's Neighborhood



6/10/11 ka/jm

GLWMO Neighbors:

Comparison:	VLAWMO	R-WMWD	GLWMO
Size	25 sq. mi.	56 sq. mi.	9 sq. mi.
Budgets:	$430,000	$7,700,000	$150,000
Funding:	Storm Water Utility Fees for VLAWMO	Tax levy Authority Grants	Storm Water Utility Fees
Staffing:	3 Full time	14 Full time	1 Part time Consultant
Governance:	6 City Council Persons	Board appointed by County Commissioners	5 Appointed By City Councils

6/10/11 kwjm

Grass Lake Watershed Management Organization

Shoreview:

Owasso, Wabasso, Snail, Grass, Emily, Judy, Shoreview, & Krois Pond

Roseville:

Owasso, Bennett, Willow, Central Park West, Central Park East, Westwood Village Pond, & Charlie Pond

6/10/11 kwjm

History

- 1982 - MN Metro Surface Water Act
- 1983 JPA Roseville/Shoreview
- 1987 1st Plan
- 1993 Snail Lake Augmentation
- 2001 2nd Plan
- 2005 JPA Amended
- 2006 Barr Lake Owasso Study Begins
- 2007 BWSR increases oversight
- Zebra Muscles in Sucker Lake
- 2008 - 2009 City Support constrained by economy
- 2008 Barr Owasso study extended due to drought
- 2009 Shoreview pervious concrete Woodbridge Road project
- 2010 Ramsey Conservation District 1 yr. Admin. Contract
- BWSR Grant approved for Roseville Aladdin St. BMP
- Delayed BWSR '07 - '09 reports submitted
- 2011 GLWMO Board begins to meet monthly
- Tom Petersen Admin. Contract
- 3rd Plan process begins w/ EOR

6/10/11 kwjm

Grass Lake Watershed Management Organization

2011 Board of Commissioners

Roseville:
Steve Barrett 2012
Jonathan Miller 2013
Mary Kay Von DeLinde 2012

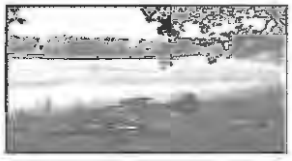
Shoreview:
Karen Eckman 2011
Chuck Westerberg 2011

6/10/11 kaljm

GLWMO Mission

Collaborate with member communities & stakeholders to protect, manage & improve the resources in its 9 sq. mile watershed by:

- Providing actionable, research-based information to support decision-making
- Changing attitudes & actions toward water quality stewardship
- Ensuring proper stewardship of public resources & funds
- Securing grants for water quality projects
- Reporting measurable results as goals are achieved



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3rd Generation Plan Impact on Cities

- Development of local Water Plan - update within 2 years of GLWMO Plan adoption (Jan., 2014)
- Shared costs - not reflected in 10 Yr. Budget
- Minimal impact on ordinances
- Wetlands - cities continue as LGU for WCA

6/10/11 kaljm

What is changing in 3rd Generation Plan?

- Water Body Classifications
- GLWMO's role in monitoring water quality
- Financial needs to implement CIPs to protect and improve water quality
- MPCA 2011 TMDL for Grass Lake Watershed
- GLWMO Rules Added

8/10/11 kwjm

2011 TMDL* Study

A Restoration & Protection Plan with *Implementation* Recommendations

- Lead agency: MN Pollution Control Agency
- Contractor: EOR
- Cost: $109,000 (Legacy Funding - MPCA)
- Focus: Nutrient reduction strategies for Bennett Lake, Lake Emily & Lake Owasso
- Includes total GLWMO area
- Involves: Public input, GLWMO Technical Advisory Committee, & Expanded GLWMO monitoring data
- Timing: 2012 - 2013

8/10/11 kwjm

GLWMO Management Responsibility Classification*

*Revised in 10 Year Draft Plan

WMO Managed	Lake Owasso Lake Wabasso Snail Lake Grass Lake
Cooperatively Managed	Bennett Lake Central Park Pond East Central Park Pond West Charlie Pond Kroiss (Harriet) Pond Lake Emily Lake Judy Shoreview Lake Westwood Village Pond Willow Pond Pipe #2: 65w, 114w, 207p, 211w, 212e, 213w
City Managed	All other water bodies - All other wetlands and stormwater ponds

8/10/11 kwjm

Management Responsibility Framework

Lead Agency:	GLWMO Managed	Cooperatively Managed	City Managed
Classifying the Resource	X	X	X
Setting Numeric Goals or Action Levels	X	X	X
Monitoring the Resource	X	X	X
Tracking Trends	X	X	X
Conducting Studies	X	X	X
Implementing Projects	X	X	X
Maintenance Activities			XXX

6/10/11 kwjm

GLWMO 10 YEAR BUDGET
2012 - 2021 ($000)

	2012	2013	2014	2015	2016	2016	2017	2018	2019	2020	10 Yr Total
* Admin	34	49	49	52	61	63	63	65	55	58	$510
Option 1	110	141	126	176	178	186	224	229	236	250	$1,847
Option 2	196	231	219	260	265	276	316	324	336	341	$2,776
*TTI Only											

6/10/11 kwjm

Proposed 2012 GLWMO Budget

	2011 Actual Projected	2012 Proposed Budget
Operations	30,000	34,700
Planning	65,800	0
Projects/Programs	84,100	75,000
Total:	$179,900	$109,700
Revenue:	Actual	Projected
Cities:	$73,700	$80,000

6/10/11 kwjm

Minnesota Board of Water & Soil Resources

Timeline for Watershed Plan Review

Begin planning 1 to 1.5 years before expiration

- Develop plan with key partners and public input
- Utilize citizen and technical advisory committees
- Hold a kick-off or initial planning meeting
- Identify and prioritize issues
- Assess existing plan, data and information
- Establish measurable goals and policies, and a comprehensive implementation program

Submit the draft plan to BWSR, DNR, PCA, MDA, MDH, DOT, Met Council, counties, cities, townships, SWCDs and adjacent WMOs/WDs

- 60 days to respond with comments
- Counties may approve or disapprove Capital Improvements identified in the plan if county funds are to be used

Public hearing by WMO/WD no sooner than 14 days after the close of the 60-day draft plan review period

- Respond in writing to concerns expressed by review agencies at least 10 days before the public hearing

Submit final draft plan, summary of revisions, all comments and record of public hearing to BWSR, DNR, PCA, MDA, MDH, Met Council, and local entities if desired, for final review

- BWSR has 90 days to complete its review and approve or disapprove all or parts of the plan

November 3, 2010

A Comparison of a Watershed District to a Joint Powers Watershed Management Organization

Governance Issues

Duties and Responsibilities	Watershed District	Metro Area Watershed District	Joint Powers WMO
Adopt a Watershed Management Plan	M	M	M
Prepare an annual report	M	M	M
Appoint an advisory committee	M	M	M [1]
Manage transferred drainage system	M	M	D
Receive drainage system improvement and establishment petitions	M	M	D
Adopt water management rules	M	M	D
Receive petitions for projects	M	M	D
Conduct hearing on annual budget	M	M	D
Hire employees	D	D	D
Enter into contracts and agreements	D	D	D
Regulate development	D	D	D
Initiate projects	D	D	D
Approve local water plans	D	M	M
Financing authority	D	D	D
Ad valorem tax	D	D	D
Special assessments [2]	D	D	D
Stormwater utilities [2]	D	D	D
Fees [2]	D	D	D

[1] A JPA WMO must identifiy a procedure for establishing citizen and technical advisory committees. (8410.0030, Subp. 1G)
[2] May be assessed on a subwatershed basis by a local unit of government within a WD/WMO

M=Mandatory
D=Discretionary

A Comparison of a Watershed District to a Joint Powers Watershed Management Organization

Governance Issues

Watershed District	Joint Powers WMO
3 to 9 Managers	Any number, but usually one per member.
Managers appointed by County Board. (The first WD board of managers is appointed by the Board of Water and Soil Resources. All later replacements are appointed by the County Board.)	Board members are appointed by members.
Managers cannot be public officers of the county, state, or federal government.	After December 31, 1999, staff of local units of government that are members of the watershed management organization are not eligible to be appointed to the board (and other limitations as defined in the JPA).
General Fund ($250,000 or 0.048% ad valorem)	No limit except as defined in the JPA.
Organizational Expense Fund ($60,000 or 0.01596% ad valorem)	No limit except as defined in the JPA.
Project Establishment: * Capital improvement projects defined in the Plan * Basic water management project (0.00798%) * By Petition	Project Establishment: * Capital improvement projects defined in the Plan * Basic water management project * By Petition
A local unit of government within a WD may establish a Special Tax Disitrict by subwatershed. (103B.245, Subd 1(b)) WD cannot tax by subwatershed.	A local unit of government within a JPA WMO may establish a Special Tax Disitrict by subwatershed. (103B.245, Subd 1(b)) JPA WMOs can not tax by subwatershed.
Programs and Policies are defined in Plan.	Programs and Policies are defined in Plan.
County must levy what the WD requests. (Statutes place limits on the amount a WD may levy.)	County may veto capital improvements when county funding is proposed.

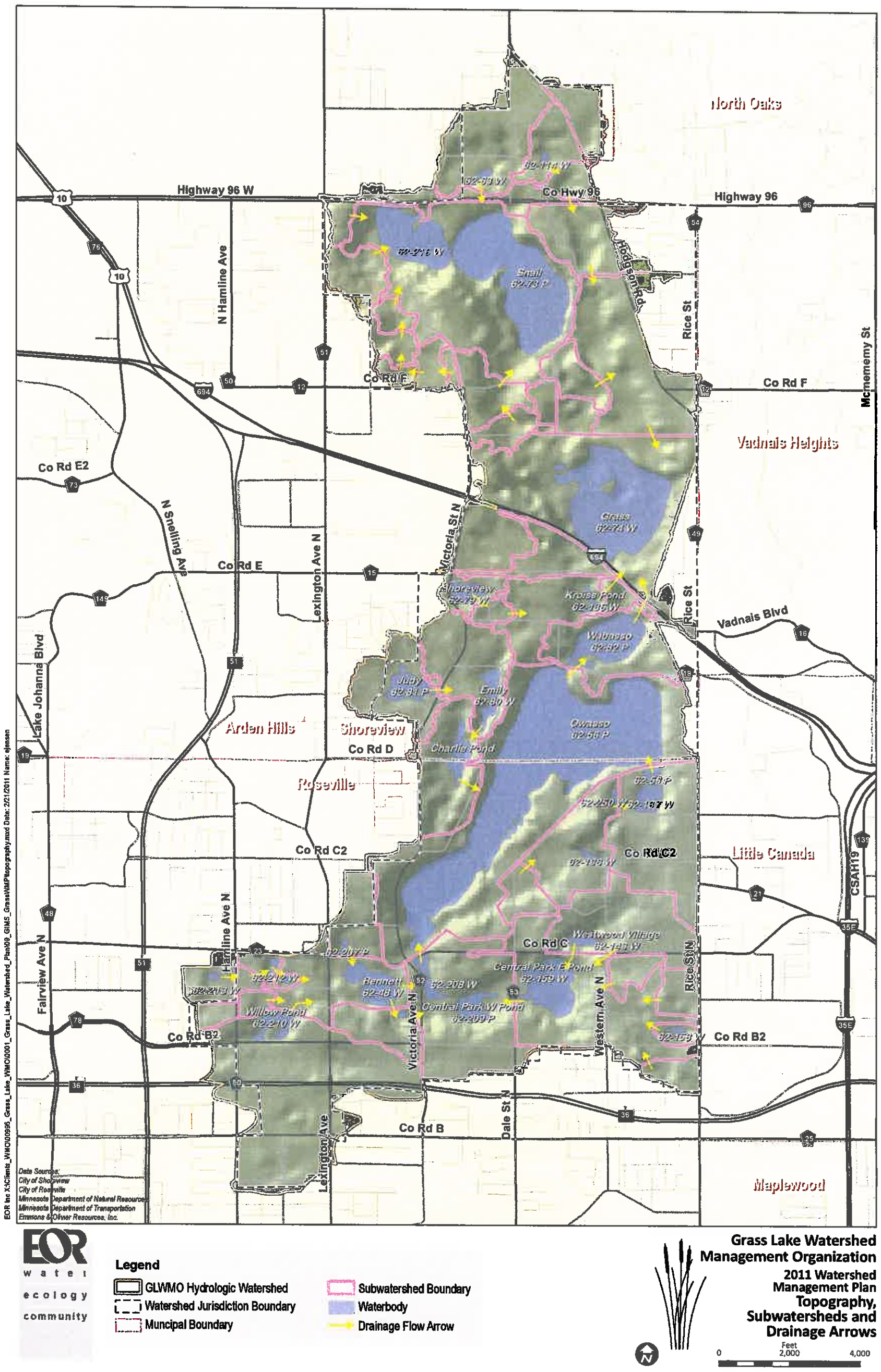

Figure 3. Grass Lake WMO Topography and Subwatersheds